Creativity in context: content, cost, chance, and collection in the cultural industries: examples from the film industry

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Creativity in Context: Content, Cost, Chance, and Collection in the Cultural Industries: Examples from the Film Industry

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ABSTRACT

By combining economics, economic sociology, and economic geography literatures, the paper analyzes creativity at the industry level. It argues that the film industry is a paradigmatic example of how the organization of the cultural economy is shaped by balancing creativity with contextual issues. In the film industry, organization is far from determined only by creative concerns for content production. Issues of cost, chance and collection also play important roles. Through analyzing creativity and its context in the film industry, the paper explains the industry’s organization, and opens up for understanding its significant national and regional differences. Combining theoretical literature with literature on the film industry, the paper exemplifies how creativity, cost, chance and collection are balanced differently in different clusters. The analytical framework presented in the paper may also help to analyze creativity in other cultural industries.
1. INTRODUCTION

This paper combines theoretical literatures with empirical literature on the film industry, in order to analyze creativity at the industry level. The analytical framework presented in the paper may not only be used to understanding different national and regional "models" of filmmaking, but may also help to analyze creativity in other cultural industries.

The issue of creativity is not just at the heart of research on cultural industries (e.g., Caves, 2000; Hesmondhalgh, 2002), it is also becoming part of a broader agenda related to technological innovation, the rise of "the knowledge economy", and labor market dynamics (e.g., Florida, 2002). It is a common theme in these literatures that the issue at stake is not really the creativity of single individuals, because this is a raw material in quite some abundance. The core issue is how firms, industries, and society at large organize for creativity, and the challenge is for managers and policymakers to opt for the most efficient organization in order to profit from the creativity of labor and citizens. In the case of cultural industries, the key problem is, therefore, how firms, labor markets, and industries are built around the raw material constituted by "creatives", i.e., individuals with cultural (as well as technical) skills. However, as noted by Richard Florida (2002), firms and industries do not just organize for creativity: a range of other concerns — for example, of control — is always balanced against creativity. Strategies and organizational forms reflect how this balance is made and unmade. Arguably, this is also true for cultural industries: contrary to popular belief, cultural industries are not only organized to maximize creativity, creativity is very often balanced with other factors. Hence, in order to understand the organization of cultural industries we must study creativity in context. By taking this into account, the study of cultural industries may well become inspirational to the study of creativity in other industries.

This paper seeks to do just this. It picks a case of a cultural industry where creativity is indeed balanced with other concerns: the film industry. In the organization of this industry, creativity is traded off against contextual issues — even to the extent that creativity is often subsumed under other concerns. Through analyzing creativity and its context in the film industry, the paper explains the industry's organization, and opens up for understanding its significant national and regional differences.

The paper is hence conceptual, and it seeks to fill a gap in existing literature: There is currently very little focus upon the problem of creativity in the empirical film literature, nor in theoretical literatures, for example, in the innovation studies literature. The paper takes steps toward building a new analytical framework for analyzing creativity at the industry level, through
combining economic, socioeconomic and economic geography literature on
the film industry, analyzing the importance of creativity, cost, chance and
collection in the film industry, and exemplifying how these issues are
balanced differently in different contexts. Hence, the paper develops an
analytical framework that may be used for understanding different “models”
of filmmaking in future comparative work on the film industry, but also serve
as inspiration for other work on cultural industries.

The paper is structured as follows. Section 2 presents the film industry, and
sketches out how different film clusters of the world perform very differently
in economic terms. Section 3 introduces the problems of organization and of
creativity in context, in order to understand these persistent performance
differences of the film industry. Section 4 presents the first part of the analysis
of what drives organization in the film industry: the balancing of creativity by
care of cost. Section 5 discusses how creativity is also balanced by
concerns of compensating for chance elements in the demand for films, and
section 6 presents the last part of the analysis, discussing the balance of
creativity by concerns of collection. A short section 7 summarizes the
analytical framework and concludes the paper.

2. ECONOMIC DEVELOPMENT AND PERFORMANCE
MEASURES IN THE FILM INDUSTRY

The film industry is, measured by its annual turnover of more than USD 25
billion in 2006 (MPAA, 2007), the largest of the sectors in the cultural
economy, and, in terms of global penetration and shaping of identities the
most prolific (Hesmondhalgh, 2002; Scott, 2005). The film industry can be
viewed as a paradigmatic case for a broader understanding of the development
of cultural economy. On one hand, it shares its maturity and the nature of its
product development processes — dominated by variety more than
innovation (Caves, 2000; Lorenzen and Frederiksen, 2007) — with many
other cultural industries, such as music, publishing, and arts. On the other
hand, it is undergoing changes that may point to the future for other cultural
industries, with increasing rates of product development, including stylistic
and product innovations, as well as globalization, the performance growth of
new clusters, and the growth of global corporations. Hence, the need for
understanding the film industry is more acute than ever.

The film industry is ubiquitous, but very diverse. At the beginning of the
1900s, countries as different as France, Denmark, India, and the USA
undertook film production and sales on a large scale, but with the growing importance of mass marketing during the latter half of the 1900s, US film production underwent significant organizational changes and became the most commercially successful. With a few notable exceptions in the UK (which is highly intertwined with US film production) and Asia, film production outside the USA is today small-scale. At this point, we should note that even if national policies— in the guise of, for example, tariffs, trade policy, tax, education, censorship and subsidies— greatly impact the film industry (Moran, 1996; Segrave, 1997; de Turegano, 2006; Flew, 2007), the film industry has a distinct geography in which sub-national clustering (i.e., geographical agglomeration in localities such as cities (Storper and Christopherson, 1987; Maskell and Lorenzen, 2004; Scott, 2005) plays an important role. Vogel (2003); Wasko (2003); Eliashberg et al. (2006) present more thorough accounts for the value chain activities in the film industry, but for our purpose they may be simplified thus:

- **Production**: preproduction (scripting, budgeting, casting, art design, etc); production (shooting); and postproduction (editing, effects, scoring and sound);
- **Marketing**;
- **Distribution**: sales and physical transport to cinemas and video, plus other sales channels;
- **Exhibition**: cinemas, video retail, TV, etc.

Exhibition is localized where consumers are, but firms undertaking production, marketing and distribution are to a wide extent clustered in major cities, and there are huge and consistent differences in output as well as in organization between these urban film clusters. Even if analysis of the national film industries of, for example, India, USA, Japan, France; UK; Italy and Denmark is interesting, more insights are yielded by analyzing clusters in Bollywood (Mumbai), Hyderabad, Chennai; Hollywood (Los Angeles); New York; Kyoto, Tokyo, Paris, London, Rome, Copenhagen, and so on.

A global mass medium, film continues to not only have a huge cultural impact, but also to be an industry with a notable potential for economic development. There are, as mentioned, notable differences between the performance and organization of the world’s film clusters. How do we, then, measure a cluster’s potential for economic development?

**Revenues**
Measuring the revenues of film firms is a direct way of measuring national or regional economic performance. With USA accounting for almost half of the world’s box office (Screen Digest Newsletter, 2007) and with the film production companies with the highest revenues (such as Universal, 20th Century Fox, Paramount, Columbia, MGM, Warner Bros., and Walt Disney) located in Hollywood, this cluster is the undisputed world top performer in terms of revenue collections. Kyoto/Tokyo (Japan) and London (UK) follow. Unfortunately, even if organizations such as the Motion Pictures Producers’ Association of America and European Audiovisual Observatory seek to collect comparable statistics from national statistical offices and consultancy agencies (such as Screen Digest and Nielsen EDI), statistics are poor and difficult to compare across countries and regions (and the measurement of revenues is further complicated by the fact that media corporations and distributors register their turnover in other countries than films were revenues are produced).\(^1\)

**Employment**

While the number of jobs in the film industry captures economic performance in terms of economic activity, it does not necessarily indicate it in terms of growth, as employment is not necessarily a sign of revenue collection. While Hollywood, Bollywood and other Asian film clusters are biggest in terms of size of their labor pool and number of jobs, a range of film clusters undertaking runaway production tasks (Wasko, 2003), typically outsourced from Hollywood, now experience booming employment. Examples are Vancouver (Canada), the Gold Cost (Australia) and Wellington (New Zealand), all undertaking the late stages in preproduction and shooting (Coe, 2001; Coe and Johns, 2004; Scott, 2005; Flew, 2007), and Manila (Philippines) and Bangalore (India) undertaking animation, EFX and postproduction. However, these clusters typically release few or no films themselves, and the outsourcing production companies, typically in Hollywood, London, or Bollywood, capture the rights to, and hence the revenues from, the finished products.

**Releases**

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\(^1\) The poor availability of statistics for the film industry also encompasses figures of e.g. marketing, collections, and FDI, rendering it difficult to discuss these phenomena in a quantitative sense.
The total number of films released first and foremost reflects market size in terms of exhibition infrastructure (number of screens), cinema attendance, and purchase power. With huge home markets, clusters in India, USA, Japan, and China release most films annually (see table 1). The clusters with the biggest markets have typically bifurcated their film releases: in addition to the many films produced for niche audiences (e.g. art house or religious films, documentaries, or more mainstream films failing to reach mass audiences for reasons we shall discuss later), these clusters also release a lower number of films targeting mass audiences. Even if fewer in number, these films account for the bulk of revenues. The hugely successful mass market segments of Hollywood and Bollywood films are best known, but we see bifurcation into niche vs. mass-market mainstream films in most clusters with a high number of releases.

However, a large number of film releases does not necessarily indicate that a cluster has developed a commercially successful mass-market segment, nor does it point to performance in terms of competitiveness or revenue collection. Due to state subsidies, clusters in some small European countries release an impressive number of films — in fact, Iceland, Denmark, Switzerland and Sweden release many more films per capita than non-subsidized and commercial clusters elsewhere. Hong Kong is a rare example of a non-subsidized film cluster releasing many films per capita (in 2005, only Iceland released more per capita)(see table 1).

Table 1. Film releases

<table>
<thead>
<tr>
<th>Number of films released 2005</th>
<th>Number of films released per million capita 2005</th>
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<tbody>
<tr>
<td>1: India (1,041)</td>
<td>1: Iceland (10.17)</td>
</tr>
<tr>
<td>2: USA (699)</td>
<td>2: Hong Kong (7.98)</td>
</tr>
<tr>
<td>3: Japan (356)</td>
<td>3: Denmark (7.58)</td>
</tr>
<tr>
<td>4: China (260)</td>
<td>4: Switzerland (6.48)</td>
</tr>
<tr>
<td>5: France (240)</td>
<td>5: Sweden (5.99)</td>
</tr>
<tr>
<td>6: Russia (160)</td>
<td>6: Slovenia (5.04)</td>
</tr>
<tr>
<td>7: Spain (142)</td>
<td>7: Luxembourg (4.39)</td>
</tr>
<tr>
<td>8: UK (124)</td>
<td>8: Norway (4.16)</td>
</tr>
<tr>
<td>9: Germany (101)</td>
<td>9: France (3.95)</td>
</tr>
<tr>
<td>10: Bangladesh (102)</td>
<td>10: Spain (3.28)</td>
</tr>
<tr>
<td>13: Korea (82)</td>
<td>14: Japan (2.79)</td>
</tr>
<tr>
<td>16: Hong Kong (55)</td>
<td>18: USA (2.36)</td>
</tr>
<tr>
<td>21: Denmark (41)</td>
<td>22: UK (2.06)</td>
</tr>
<tr>
<td>24: Korea (1.70)</td>
<td>24: Korea (1.70)</td>
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</tbody>
</table>

2 Munich (Germany) is another subsidized cluster that has also been releasing an increasing number of films per capita during the last decade (Kaiser and Liecke, 2007).
Home market share

Releasing many films per capita does not necessarily entail capturing large home market shares (often measured as domestic films’ share of gross box office revenues at the home market, and also called “self-sufficiency ratio”). Home market share measures economic performance in terms of different kinds of competitiveness:

• First, competitiveness in terms of the experience value (see section 4) of the content of films can be important for winning the home market. State subsidies and high-value content of films have allowed French, Danish, and Italian clusters to successfully compete against imports, capturing notable shares of their home markets (see table 2).

• Second, competitiveness in terms of a protected position through trade policies or language barriers may also lead to large home market shares, as is the case for film clusters in India and China and the Seoul (Korea) cluster.

• Third, a large home market share may also be a sign of competitiveness in terms of marketing and distribution capabilities. The unmatched home market share of Hollywood has been achieved through a combination of home market protection, high production values of Hollywood mass-market films, and Hollywood firms’ unparalleled marketing and distribution capabilities.

Whether big home market shares result in notable economic development depends upon the purchase power of the home market. The wealth of the US home market compared to markets in India and China explains why the high home market shares and many releases of Indian and Chinese clusters do not translate into an economic growth comparable to Hollywood’s.

Table 2. Home market shares

<table>
<thead>
<tr>
<th>Share of home market 2005</th>
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<tbody>
<tr>
<td>1: India (94.1%)</td>
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<tr>
<td>2: USA (93.4%)</td>
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<tr>
<td>3: China (60%)</td>
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<tr>
<td>4: Korea (57%)</td>
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<tr>
<td>5: Turkey (41.4%)</td>
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<tr>
<td>6: Japan (41.3%)</td>
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<td>7: France (37.7%)</td>
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Exports

Arguably, a film cluster’s exports have a notable economic development potential, as exports capture revenue and prolong windows of earning beyond the home market (for a discussion of the differences between export, internationalization, and globalization in the film industry, see Lorenzen, 2007). Of course, the economic potential of exports depends upon the ratio of the purchase power of home vs. export markets: a cluster with a poor home market may increase its revenues notably by a modest increase in exports to rich markets, whereas a cluster with a rich home market exporting to poorer markets needs a sizeable increase of exports (and possible an increase in the number of export markets) in order to increase revenues significantly (Hoskins and Mirus, 1988, Hoskins et al., 1997; Vogel, 1998). For example, Bollywood’s recent export growth may be modest, but aiming at a few rich Western markets, it causes a revenue boom. By contrast, Hollywood’s export revenues were built up over many years and entailed a lot of investments in many markets, because purchase power outside the USA is relatively low.

Exports indicate competitiveness of a film cluster in several dimensions.

- First, export may indicate a competitive content of films. This is reflected in the list of major exporters to the combined EU-US markets in 1999 where Belgium, Brazil and Denmark are featured prominently (see table 3). However, exports based on film content alone may fluctuate a lot from year to year. For clusters with a low number of releases, export rates are highly influenced by single, successful films (as was exactly the case in 1999 for Belgium, Brazil and Denmark in table 3).

- Second, exports may also reflect a cluster’s cultural competitiveness, or the preferences of consumers for particular film narratives, aesthetics, or, more simply, language (Hoskins and Mirus, 1988; Papandrea, 1998; Oh, 2001). A look at the EU (12) market in 2004 indicates that while USA still has the undisputed highest market share (71.4%), France (9.5%), UK (6.1%), Germany (4.5%), Italy (2.2%) and Spain (2.1%) capture audiences with other preferences than English language and Hollywood-type narratives (Newman-
However, 1999 figures (table 3) show that outside the home market, UK is a stronger European exporter than France: Cleansed for home market sales, big-budget, English-language films produced in USA and UK capture the greatest shares of the combined EU-US market.

- Third, exports of course also reflect a cluster’s competitiveness in terms of capabilities. As any cluster typically exports only a fraction of its releases, a strong global distribution network is essential to match indigenous films on various markets, and good marketing is important to overpower them.

However, a high export rate (typically measured as the percentage of revenues stemming from export markets) does not unequivocally indicate that a cluster has developed content-based, cultural preference-based, or capability-based export capabilities. This is because many film clusters enjoy state subsidies, not just for production, but also for export activities. In the EU, there is governmental export support at EU level, for both smaller and larger film clusters (de Turegano, 2006), and in Asia, Hong Kong is also beginning to attract government export support. Even if the world’s most exporting film cluster, Hollywood, operates without government subsidies, its export success has been positively influenced by government policies. Because exports would boost domestic scale economies, the US State Department, the Department of Commerce, and various US embassies have traded strategically in film and paved the way for US film exports to Europe through the Marshall aid and EU disputes, and to Asia through GATT (Segrave, 1997; Ulff-Møller, 2001; Scott, 2005).

Table 3. Exports

<table>
<thead>
<tr>
<th>Admissions (cleansed for home market admissions) on the combined US-EU markets 1999</th>
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<tbody>
<tr>
<td>1: USA (536.7 millions)</td>
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<tr>
<td>2: UK (103.5 millions)</td>
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<tr>
<td>3: France (27.5 millions)</td>
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<tr>
<td>4: Italy (24 millions)</td>
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<tr>
<td>5: Japan (18 millions)</td>
</tr>
<tr>
<td>6: Canada (7.5 millions)</td>
</tr>
<tr>
<td>7: Spain (6.5 millions)</td>
</tr>
<tr>
<td>8: Hong Kong (4.8 millions)</td>
</tr>
<tr>
<td>9: Germany (4.3 millions)</td>
</tr>
<tr>
<td>10: Denmark (3.3 millions)</td>
</tr>
<tr>
<td>11: Brazil (2.4 millions)</td>
</tr>
<tr>
<td>12: Belgium (1.7 millions)</td>
</tr>
<tr>
<td>13: Russia (1.4 millions)</td>
</tr>
<tr>
<td>14: India (1.3 millions)</td>
</tr>
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</table>
3. ORGANIZATION AND PERFORMANCE

Performance differences

Not surprisingly, Hollywood stands out as the top performing film cluster in most of the dimensions mentioned above. Even if several Asian clusters employ more people and the clusters in India release more films, Hollywood has many releases on not just on a wealthy home market where it completely dominates, but also on all global markets, including those with highest purchase power, Japan and the EU (Segrave, 1997). This translates into revenue. As mentioned, clusters in Kyoto/Tokyo (Japan) and London (UK) are next best performing with respect to revenues, but because of the distribution of two other performance measures, the position of these clusters may be eroding now. First, the rapidly growing purchase power on the home markets for Indian and Chinese clusters is in the process of raising the revenues of these clusters. Second, the rapidly increasing export rates of a range of European as well as Asian clusters is stealing market shares from London as well as Hollywood. Given the modest number of releases of Hong Kong and Seoul (Hong Kong had 55 and Korea 82 in 2005 (ScreenDigest, 2006)), the recent export boom of these clusters hardly threatens London or Hollywood. However, the slow but steady export rise of the hugely productive Bollywood cluster, moving beyond its traditional Asian and African export markets and successfully targeting EU and North America, may turn this cluster into a future major player with respect to economic development (Lorenzen and Taeube, 2007).

What is the cause for the performance differences of film clusters? As hinted at above, four factors external to the clusters play a role.

- First, in some cases, FDI influences employment.
- Second, cinema attendance and purchase power on home markets precondition the number of film releases.
- Third, cultural consumer preferences on foreign markets influence exports.
• And fourth, public policy plays a role for the home market share and exports of many, if not all, film clusters.

However, external factors alone cannot explain performance differences. Concerning the first external factor, FDI, what determines if a cluster receives or makes it? Why is Manila a recipient of FDI and Bollywood an investor, when both clusters have sizeable labor pools and low labor costs? Second, concerning home market size, what determines whether a cluster takes advantage of it? Why have Indian film clusters invested more in exhibition infrastructure (cinemas) than Chinese when India has fewer inhabitants with lower purchase power, and why does Bollywood release more films than Hollywood when USA’s cinema attendance and purchase power is much higher than India’s? Third, what determines consumer preferences for imported films? Why do consumers in Korea prefer Hollywood films to films from Asia or France, with whom Korea has much more trade and interaction, and, by the same logic, why do consumers in Finland prefer Hollywood films to Swedish or Russian? And finally, why do some countries, like Denmark and Korea, seem to benefit so much more from public subsidies and promotion than others?

Integration and market organization

We shall argue that internal organization of film clusters explains many of their performance differences. Even if there may be external preconditions for employment, the number of releases, home market shares, and exports, it is the internal organization of the film clusters that determines if they benefit from advantageous external conditions, or even invest in slowly changing them. Furthermore, organization greatly influences the major determinants of home market share and exports: The content (experience value) of films, and the marketing and distribution capabilities used for selling films.

“Organization” is a wide notion: It encompasses both how the “visible Chandlerian hand” (i.e., corporations), and the “invisible Smithian hand” (i.e., market institutions) coordinate economic activities.

• Concerning the former, the issue of integration — whether firms choose to internalize particular tasks and transactions through ownership and long-term employment contracts — is classic in the economics of organization (Coase, 1937; Williamson, 1975; 2000). According to Wildman and Siwek (1988) and Wildman (1995), it was the horizontal integration and scale economies in Hollywood’s production activities that made this cluster win large home market shares and export so much. Hoskins et al (1997), on the other hand, suggest that it was Hollywood’s vertical integration of production,
distribution, and exhibition, which was the key driver of US dominance on world film markets. This dominance may become self-reinforcing through cultural advantages. Gradually, if a powerful horizontally and vertically integrated film industry sinks sufficient investments into marketing and distribution over sufficiently long time, it may change consumer preferences on foreign markets (Hoskins and Minns, 1988; Vogel, 1998; Elberse and Eliashberg, 2003). The preferences on many national markets for English language films over other foreign language films (Oh, 2001), and for Hollywood-type narratives and aesthetics, have been created by Hollywood itself. The greater cultural differences there are among the world’s other exporting film clusters, the greater the cultural advantages of Hollywood (Papandrea, 1998).

- Concerning the latter kind of organization, economic coordination is not just a question of where the boundaries of firms (hierarchies) go; it is also about how, in the absence of integration, firms “organize the market” instead (Richardson, 1972; Langlois, 1986; Maskell and Lorenzen, 2004). Market organization encompasses the institutions other than ownership that may coordinate and manage tasks and transactions among firms, such as projects, alliances, and social networks.

Even if home market size, policy, and so on, also play important roles for performance differences between clusters, the clusters’ differences in terms of the extent and nature of horizontal integration (scale), vertical integration (joint ownership of several activities in the value chain), as well as the extent and nature of transactions among firms and people in projects, alliances, and networks (for example, recurrence, collusion, and whether they are strategic or short-term), take centre stage.

Creativity and its context in organization

So, what drives organization? Why are different clusters organized differently? In the sections what follow, we analyze the factors behind organization in the film industry. Recently, scholars have dedicated growing attention to the role of creativity in cultural industries — the current volume being an example of this research strand (see also Caves, 2000; and Hesmondhalgh, 2002). Creativity is also controversial among cultural industry observers, some arguing for the growing importance role of creativity (“content is king”), some arguing in the opposite vein that in the organization of mass-consumer cultural industries, creativity has long been subsumed under other concerns.
The following analysis of the film industry suggests a middle way. It argues that creativity plays a necessary role for the organization of the film industry, but that there are different ways of trading creativity off against its context. We shall focus upon the logics of cost, chance and collection and sketch out how the film industry organizes for, around, and some times against, creativity. Strategies — current and historical — of how to balance creativity, cost, chance, and collection shape the different organization, and ultimately performance, of the world’s film clusters.

4. CREATIVITY VS. COST

Creativity: Project organization of production

Cultural consumer industries (such as film, music, games, publishing and arts) produce experience goods (Nelson, 1970), in the sense that even if products are often developed with much involvement, dedication and integrity of creative labor or even artists, their market value ultimately hinges upon how their content is experienced by consumers (Pine and Gilmore, 1999; Cowen, 2000). The film industry is no exception, as the market value in cinemas, TV, and video of its core product, the feature film, depends on how the audience judges the narrative and aesthetic content of the film. This judgment, and hence the market value, of a film is related to the degree by which the aesthetics and narrative of its content differentiate themselves (Burke, 1996) to incumbent films on the market. To have experience value, a film needs not differentiate its content in terms of both narrative and aesthetics: A differentiated aesthetics, obtained through a particularly high production value or a stylistic innovation, applied to a well-known narrative, has often proved valuable itself.

The film industry produces differentiated content by differentiating creative inputs. A film is an immensely complex product, integrating numerous art forms (such as writing, design, and performing arts), and the scope for combining the inputs in order to achieve new content varieties are, in Caves’ (2000) words, “infinite” (see also Eliashberg, 2006). Most content development of films is in reality the production of variety through recombining inputs (and proper innovations in the guise of new styles or whole new ways of marketing or distribution are rare)(Lorenzen, 2007). In

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3 Definitions of “feature film” vary, but the US Academy of Motion Picture Arts and Sciences define it as a film longer than 40 minutes.
order to thus recombine inputs, films productions are organized as projects —
temporary and flexible groupings of skills and other inputs with given budgets
and deadlines (Lundin and Söderholm, 1995; Hobday, 2000; Lorenzen and
Frederiksen, 2005) and the end goal of producing a feature film.

The necessary skills for a film project are often so specialized into narrow
creative, technical, and managerial realms that they are held by individual
experts: creatives (e.g. writers, designers, choreographers, actors, directors),
technicians (e.g. editors, cinematographers, lighting technicians) and
managers (e.g. producers, line producers, controllers, accountants, financiers,
and marketers), working concurrently and successively on a film (Wasko,
2003, Eliashberg et al, 2006). A film project is typically set up and controlled
by a production company where the producers, marketers, and sometimes the
financiers, are long-term employed.

Creativity: Horizontal disintegration of production

In the pre-WWII period, cost concerns typically overrode creativity in the
organization of film projects. As a result, not just managers, but also creatives
and technicians, were employed long-term in large “studios” — a somewhat
misleading term, as these production firms integrated all aspects of
production, not just studio facilities. Prior to WWII, there were integrated film
producers in many different clusters, including Copenhagen (the integrated
film company Nordisk Film), Paris (the companies Gaumont and Pathé)
Bollywood (Prabhat, Wadia, Bombay Talkies and other companies), and of
course Hollywood (the “seven sisters” Columbia, Walt Disney, 20th Century
Fox, MGM, Paramount, Universal and Warner Bros.). The advantages of this
horizontal integration of production was mostly in terms of planning of
resource use with parallel film projects, and Hollywood, with the biggest
home market and number of release of all clusters, was able to make the most
out of such scale economies (Wildman, 1995). Scale of production also
encompassed re-use of concepts and brands in successive projects: The
integrated film companies had huge success with producing low-budget films
and serials (for example, Bollywood’s Fearless Nadia and Hollywood’s Kings

TV, which was introduced on a large scale in the US in the 1950s, in Europe
in the 1960s, and in most parts of Asia in the 1980s, quickly took over the
market for low-budget films and serials (Chisholm, 1993; de Vany and Eckert,
1991, de Vany and Walls, 1999). In addition, the increasing purchase power
and heterogeneity of markets in the US and Europe since WWII changed
demand for films: Film audiences now wanted high production value and high
product variety. This demand for variety, and hence for more varied inputs to
projects, undermined the internal economies of planning and carrying them
out in-house (Lorenzen and Frederiksen, 2005). The profits of the integrated production companies in Europe and Bollywood had already been eroded by WWII. Bollywood’s incumbent production companies faced a huge entry of competitors after Indian independence, and the business model of Hollywood’s integrated production companies — combining horizontal integration of production with vertical integration of distribution and exhibition (see the section below) — was punctuated by an anti-trust High Court ruling in 1948. As a result of these combined pressures, after WWII, production disintegrated in many of the world’s film clusters, into a flexibly specialized production model of small-scale independent production firms and numerous specialized suppliers (Robins, 1993, Storper, 1989), and a labor market of freelancing creatives and technicians (Feulkner and Anderson, 1987, Storper and Christopherson, 1987, Blair, 2001). This model allowed for much higher variety of film aesthetics and narratives, and in Hollywood, the growing skill levels of specialized suppliers also raised production values. The horizontal disintegration of production was also spurred by the integrated production companies’ problems of motivating labor in long-term employment. New small production companies and a thickening labor market offered both creatives and technicians attractive freelance alternatives to long-term contracts: Freelance work, or the option to start up own companies. The tendency to go freelance was most prominent for star actors, and from the 1950s, they broke out of their long-term contracts with production firms in many clusters, including Hollywood and Bollywood. The disintegration of production hence was thus the beginning of an era where star actors became independent, as well as (as shall be discussed in the next section) powerful. According to classic economic logic (Smith, 1776), the horizontally disintegrated system of production should make those world’s film clusters with the largest labor pools, such as Hollywood, Paris, London and the clusters in India, particularly competitive with respect to creativity. The size of their internal market for projects and labor should, in principle, allow for high specialization of firms and labor, and hence deepening of firm competences and labor skills. Even if it may be subject to controversy whether all clusters take due advantage of the potential for creativity offered by the size of their labor pool, it is true that the film clusters that perform well in terms of number of releases have sufficient reputation to create significant backwash effects for talent. Hollywood, Bollywood, Paris and London remain magnets for film talent from a regional or even global hinterland, constantly adding to these clusters’ stock of specialized firms and the density of their labor markets. However, with targeted (often public) investments in education, some clusters that are smaller in terms of both employment and number of releases are able to boost skill levels beyond what their size would allow for in a pure market logic. For example, public education in the
Copenhagen and Rome clusters has made skills in scriptwriting and direction at least at par with the huge market-driven cluster of Bollywood, where investments in public film education are very modest.

Cost: Horizontal ecologies and small world networks of production

A disintegrated organization of production is beneficial to creativity in the film industry, but also raises the question of how production companies may manage film projects that cross the companies' boundaries, using more freelancers than long-term employees. In the design of projects "on the market", there seems to be a trade-off between maximizing creativity and minimizing transaction costs (Lorenzen and Frederiksen, 2005). The optimal design in terms of variety and differentiation vis-a-vis earlier projects would be to use as many new creative (and possibly also technical) skill holders as possible. However, the creative benefits of using new skill holders must be balanced against the costs of using strangers who may shirk or cheat (Williamson, 1975; 2000). To minimize such transaction costs, it is more efficient if the producer signs creatives and technicians with whom he has a relation because they have worked with him before.

Social networks allow for working with new people with low transaction costs, and hence facilitate the balance between creativity and cost. Using social networks, producers typically choose to sign people who are easily identified and contacted, and the past performance of whom is easily checked, not necessarily because the producers have worked directly with these people before, but because it is very likely that they have worked with people who have. This network-based way of hiring, checking and controlling new people is possible because of the geographical clustering of film production and labor markets. Film clusters are project ecologies (Grabher, 2002) of skill holders who are constantly combined and recombined in new film projects. Because of this constant recombination of people, ecologies get socially structured into dense and ever-growing social networks constituted by friendships and acquaintanceships made in earlier film projects. In such networks, reputation effects and sharing of information may allow participants to a new project to achieve swift trust (Meyerson et al, 1996), even if none of them have worked together before. There is evidence for how film projects are thus based on social networks in Hollywood (Baker and Faulkner, 1991; Sorenson and Waguespack, 2006); Rome (Soda et al, 2004; Delmestri et al, 2005), and Bollywood (Lorenzen and Taæube, 2007).

We argued earlier that film clusters with big labor pools have particular creative potentials, by virtue of the size of their internal markets for labor and projects. We can now see that whether a film cluster realizes its potential for taking advantage of its variety of local competencies and skills, depends upon
the social structure of its project ecology. If the social networks of the cluster are colluded, there is much re-use of skill holders, and less variety of film aesthetics and narratives. If the social networks, on the other hand, provide access to many new skill holders in each new film project, creativity may blossom. The bifurcation of clusters with many film releases into a segment of niche films and a segment of mainstream films also typically means social bifurcation — the rise of one network of skill holders who mainly participate in the productions of niche films, and another network of skill holders who mainly participate in mainstream film productions. If these two social networks are cut off from each other, bifurcation entails a division of a cluster’s project ecology into smaller and less varied markets for labor and projects. If, on the other hand, the social networks centered around niche and mainstream film segments, respectively, are coupled to each other by a few central people who work in both film segments, such as eclectic actors or directors, the cluster’s ecology is socially structured so that it allows for higher creativity. The coupling of different internally densely knit social networks to each other through a few crucial social relations is called a small world network (Milgram, 1967; Watts et al, 2002). In a film cluster, such a social structure allows for minimizing transaction costs in the majority of project relations (which are carried out internally in dense networks where people know about each other and can easily build trust), while boosting creativity in a few crucial project relations that cross over to other networks and access the information and skills found here (Granovetter, 2005; Uzzi and Spiro, 2005). While Bollywood has historically been more of a collusion than Hollywood, as its mainstream network was relatively closed to the niche networks, Hollywood is now moving towards more collusion while Bollywood is opening up. Thus, Bollywood may be moving towards greater creativity and Hollywood towards less (Lorenzen and Taeube, 2007).

Cost: Outsourcing

While transaction costs may be kept at bay through social networks, even with horizontal disintegration, production costs of most film projects have exploded over the last decades, due to the demand for ever more production value and the salaries of star actors, in combination with the lack of scale economies of planning after the horizontal disintegration of production. Several of the clusters with big-budget productions, including Hollywood, London, and Bollywood, are now outsourcing labour-intensive production

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4 In Hollywood, there is even evidence that there is a third network of skill holders related to porn films, clearly distinguishable from the networks of skill holders involved in mainstream and niche non-porn films.
tasks to clusters with lower labour costs, such as Vancouver, Australia’s Gold Cost, and Wellington. This “runaway” mode of organization (Wasko, 2003) mostly concerns the technical aspects of production, leaving creative tasks in the home cluster. While this growing aspect of the organization of the film industry thus influences creativity of the outsourcing clusters little, it, as mentioned in section 2, also bears only modest development potential for those clusters receiving runaway production tasks (Coe, 2001; Chaminade and Vang, 2007).

5. CREATIVITY VS. CHANCE

Chance: Horizontal network collusion and integration of production

Like other cultural products, films have a highly uncertain demand. In film clusters as different as German (Jansen, 2005), Indian (Kohli-Khandekar, 2006, Lorenzen and Taeube, 2007), and US (Vogel, 1998; de Vany and Walls, 1997; de Vany, 2004, Elashiberg et al, 2006), less than 20% of films break even, and much fewer make notable revenues. The demand for art house or other niche films is limited, but it varies on a relatively predictable scale (Cameron, 2003). It is mass-markets that are really uncertain. Growth, globalization, and increased consumer spending on experience goods since WWII have created global mass-markets for feature films with potential huge revenues, and this has facilitated the rise of mass-market film segments in the clusters with most releases. However, mass-markets are also characterized by unforeseeable — and rapidly changing — consumer tastes and infinite variance of revenue distribution (de Vany and Walls, 1997; Sawhny and Elashiberg, 1996; Walls, 2005). Hence, on mass-markets for films, “nobody knows anything” about demand (a phrase coined by the scriptwriter Goldman (1983) and empirically addressed by a range of scholars, for example in a 2005 special issue of Journal of Cultural Economics).

Economists of an evolutionary stance (e.g. Nelson and Winter, 1982; Rosenberg, 1992) often associate demand uncertainty, producing and marketing to the firm-level process of experimentation: developing new products without whether they will sell or not, and subsequently testing them on consumers over limited (if often flexible) test periods (Raubitschek, 1988; Kerke and Sinhaan, 1990). Such experimentation with producing mass-market films can be costly. With life cycles of mass-market films shortening (the dramatic shortening of a film’s life span in movie theatres has not yet been compensated for by the prolongation of windows of earning on TV and video), there is significant pressure on production companies within the mass-
market segments to develop new films at a rapid pace, which further increases the potential costs of experimentation. Consequently, the incentives for production companies in the mass-market segment for compensating for the aspect of chance are great. This impacts upon the organization of not just the mass-market segment, but also the entire film industry.

One means of compensating for chance is the use of stars — that is, creatives with proven consumer appeal and high brand value — in the production and marketing of mass-market feature films. Worldwide, the most prominent stars are actors, but to some extent, directors (and, in Bollywood, composers) are also gaining star status. Contrary to common belief among film producers and marketers, there is little evidence that star actors systematically increase the likelihood of box office performance (de Vany and Walls, 1996; 1999, 2004). However, their brand value for attracting investments remains huge in Hollywood as well as Bollywood (de Vany and Walls, 1996; 1999, Elberse, 2006, Lorenzen and Taube, 2007), and their salaries have increased to constitute half of some mass-market films’ budgets. A disproportional number of film projects centers around the most branded star actors and directors (some stars are even in a position to fund and produce own film projects). However, this centering does not necessarily inhibit creativity. Quite the opposite, the use of stars may reinforce the small world properties of a cluster’s social network. For example, in both Hollywood and Bollywood, some star actors or directors who are highly paid in the mass-market segment occasionally work for much less in more artistically satisfying projects in the niche segment, thus coupling the skill holders in the two segments who are otherwise segregated, into a small world network.5

Another means to compensate for the element of chance in demand for mainstream films is producing sequels. Whereas stars are used in both mass-market and niche films, the production of sequels is a strategy used almost exclusively in mass-market films. As mentioned, the use of stars alone does not efficiently compensate for chance. However, the re-use of a star cast in combination with the brand value of a previous box office success has proved a much more successful success formula (Elberse and Eliashberg, 2003). Today’s serials do not resemble the low budget productions of Hollywood and Bollywood 50 years ago. Spiderman 2 or Pirates of the Caribbean 2 are top of the range productions, with the most expensive stars, lavish production value, and often technical virtuosity. Their box office success notwithstanding, as sequels prioritize brand value over novelty, they also

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5 Folklore often describes Kevin Bacon as 'the centre of the Hollywood universe', but actually, Rod Steiger has highest centrality in Hollywood's small world network, according to University of Virginia Computer Science Department's Oracle of Bacon, www.oracleofbacon.org/center_list.html

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prioritize compensating for chance over creativity. They encompass not only the re-use of star cast but also writers, directors, producers, and sometimes also designers and some technical staff, thus lowering the variety of narratives and aesthetics.

**Chance: Horizontal integration of marketing — and vertical integration of production into marketing**

The box office collections of niche films depend mainly upon the films’ content, and this content often encompasses widely varied narratives and novel aesthetics. Due to the limited budgets for advertising, niche films typically need to signal the experience value of their content at film festivals, through critical reviews (Caves, 2000; De Vany, 2004), and at award shows (awards being important for niche films on both big and small markets (de Vany, 2004; Jansen, 2005)). The ultimate aim for a niche film is to create sufficient word-of-mouth and reputation to convince theatre owners and other exhibitors to take the film in. This slow and cheap mode of marketing of niche films corresponds to their long windows of earning and low collections.

The collections of mass-market films, on the other hand, depend primarily on good targeting of particular audience segments (age, class, race, sometimes also religion), and good timing of release (as these films often target moviegoers at particular holidays and coordinate their timing to competitors’ releases). The experience value of mass-market films often encompasses high production value and/or formulaic narratives. Huge marketing campaigns signal this experience value of new releases to target audiences, aiming at creating hoarding effects (Caves, 2000; de Vany, 2004). Large-scale marketing also serves to achieve nominations for major commercial awards (but not necessarily winning them)(Deuchert et al., 2005), and ultimately convincing theater owners of the market potential of new releases, paving the way for exhibition at just the right time. In sum, large-scale marketing is an efficient means of compensating for chance (Prag and Casavant, 1994; Eliashberg et al., 2006), and its value grows with market size (Lee and Waterman, 2006).

There are notable scale economies in marketing, as the marginal costs of e.g. promotion campaigns decrease rapidly (Caves, 2000; Chisholm, 2003). The larger the market, the larger the importance of endogenous sunk costs represented by marketing (Sutton, 1991; Bakker, 2005) and the more prominent the scale advantages: For example, Elberse and Eliashberg (2003) argue that Hollywood’s large-scale marketing on the huge US home market forms a necessary platform for the global marketing of Hollywood films.
Due to these scale economies and importance of sunk costs, the film industry often sees notable horizontal integration in marketing—the dominance of a few, powerful, marketing firms. With respect to scale economies and horizontal integration, film marketing is very different from film production, which, as discussed above, is organized in disintegrated projects due to concerns of creativity. Hence, in many film clusters, production firms and marketing firms stay separate, the former employing the latter. However, in a few clusters with a big commercial segment, such as Hollywood and London, producers of mass-market films have integrated mass marketing. The Hollywood pre-WWII major production companies did not just integrate production horizontally; they also integrated marketing, distribution, and exhibition vertically, boasting large-scale marketing departments, distribution networks, and theater ownership. As mentioned, demand developments and creative concerns after the 1950s led to the horizontal disintegration of production, and the 1948 US High Court ruling forced vertical disintegration of exhibition, but the major Hollywood film companies remained powerful in marketing and distribution (for a discussion of the latter, see below). They developed core competencies in finance, marketing, and distribution—outsourcing production to specialized subsidiaries or even to “independent” production companies, occasionally buying and marketing nice films with potential mass appeal. Such vertical integration of production with marketing is a costly, but also efficient response of a few powerful firms to the high demand uncertainty on mass-markets, and as pointed out by Hoskins et al (1997), this organization of Hollywood’s mass-market segment is a key explanation for the export success of this film cluster.

Ever since WWII, the growing marketing power and the gradual development into media conglomerates of these Hollywood major film companies has shaped the development of not just Hollywood, but the entire film industry. For the mass-market segment, it represents a further compromise regarding creativity for the sake of compensating for chance: producers of mass-market films in, for example, Hollywood or the UK, who are also, and first and foremost, marketing firms, focus increasingly upon marketing and are gradually less prone to experiment with variety. In the niche market segments, creativity is not compromised by this organization of the mass-market segment, but, as will be outlined below, the competition for exhibition—and ultimately survival—in all of the film industry is significantly stiffened by the organization in the few large clusters’ mass-market segments.
Chance: Horizontal integration of distribution — and vertical integration of production and marketing into distribution

Distribution of niche films and mass-market films function quite differently. Because the main selling point of niche films is their content, they are often long in production and postproduction, and can take long after completion to find distributors targeting the right niche markets. The success of mass-market films, on the other hand, is hugely dependent upon scale of exhibition and timing of release (which sometimes leads mass-market films to be rushed through post production): opening in many screens simultaneously — “block booking” — is a way of propagating hoarding effects while crowding out competing films (Donahue, 1987; Caves, 2000). This means that efficient, large-scale distribution is immensely important to take advantage of mass marketing.

As in marketing, there are also large scale advantages of distribution, given the decreasing marginal costs of, for example, physically transporting prints, and keeping in contact with theatre owners (Caves, 2000; Chisholm, 2003). Scale — spreading risk over a large number of films — is also a means by which distributors can compensate for chance (Cameron, 2003). Scale economies have driven integrated organization of distribution in smaller clusters, such as Denmark or Korea. Here, a few large distribution firms distribute for all production companies. The sunk costs represented by distribution are, like marketing, also endogenous, so in principle, larger markets should render horizontal integration efficient (Sutton, 1991; Bakker, 2005). However, this is not the case for all clusters with big home markets: Whereas a few powerful distributors of mass-market films dominate Hollywood, Bollywood is still disintegrated, with hundreds of small-scale independent distributors.

One explanation for the horizontally integrated organization of distribution in Hollywood is that the media conglomerates which integrate both production and marketing have also vertically integrated into distribution, driven firm sizes up here, and raised entry barriers against newcomer distributors (Caves, 2000). The reason for this vertical integration of production and marketing into distribution is simple: it is the ultimate way of compensating for chance. Controlling distribution, integrated production and marketing companies can ensure preferential treatment of their own films in the best (first-run) theatres (Vogel, 1998) and systematically use block booking as competitive strategy (Hanssen, 2000). The Hollywood media conglomerates have used these effects to a wide extent during the last two decades of the last century. As these conglomerates now also re-invest in exhibition (buying theatres, TV channels, and Internet services), hence compensating even more for chance while appropriating residual earnings from successful films (Chisholm, 2003), scholars such as Schatz (1997) refer to “the return of the Hollywood studio
system" of the pre-WWII period. Through their unique control over marketing and distribution, these new conglomerates are able to completely finance their own film productions, as well as ensuring them large-scale exhibition.

To the extent that media conglomerates also facilitate the distribution of niche films, horizontal integration of distribution and vertical integration of production and marketing into distribution do not necessarily negatively influence creativity. However, if niche films are denied distribution for strategic reasons, this organization of a film cluster adversely influences the diffusion of niche films produced with a comparatively high emphasis on variety of inputs, narratives and aesthetics — and ultimately threatens the survival of firms in the niche film segment. As we shall see below, in some film clusters, collaborations between niche producers and media conglomerates are becoming rarer still.

Chance: Horizontal integration of production

With a scale sufficient to finance, market, and distribute own film productions (as well as the occasional “independent” film), the major Hollywood media conglomerates of the late twentieth century pursued a strategy of releasing different types of films simultaneously, compensating for chance by spreading risk across different films. While the high horizontal as well as vertical integration in the mass-market segment of Hollywood put some competitive pressure on niche producers, there was, as mentioned, some collaboration between the segments, allowing for finance, marketing and wider distribution of the occasional niche film, and the maintenance of a small world social network coupling creatives across segments.

However, there are recent signs that the mass-market segment in Hollywood and other big commercial clusters, such as London, is moving towards an organization that further prioritizes compensating for chance over creativity. As mentioned above, mass-market segments in many clusters currently produce a rising number of sequels, in an attempt to compensate for chance. Many sequels are also examples of a third recent strategy for mainstream films, flagpole productions. Earlier, managers and economists (e.g. de Vany, 2004) agreed that budget size did not necessarily increase chances of box office success, but some of today’s films with more than double the average production and marketing budget have proven able to sweep the tables because they create brand value for use in subsequent TV shows, video games, music, books, and so forth. Given the size of their production

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6 The average combined production and marketing costs of a Hollywood film was 100.3 million USD in 2006 (MPAA, 2007). Spiderman 2 cost an estimated 200 million USD and collected 784
batches, as well as their necessary scale of marketing, distribution, and collection (see below), flagpole productions are only undertaken by the biggest film production companies that are a part of large media conglomerates. Over the last five years, the strategy of flagpole productions has added to the horizontal integration of production in Hollywood and the UK, because the big production companies tend to finance fewer, but larger productions. As flagpole productions are designed to minimize experimentation, and as they imply the integration of production, they clearly represent a strategy that prioritizes compensating for chance over creativity. As documented by Scott (2005), in Hollywood, this results in collusion and still less coupling between the parts of the bifurcated cluster, with fewer films—and more of them own productions—financed, marketed and distributed by major conglomerates. This leaves niche producers with still more difficulties in achieving finance, marketing, and distribution. However, Bollywood looks a bit different: even if flagpole productions are now also seen here, the cluster's disintegrated industry structure means that this strategy does not lead to noteworthy changes in how creativity is balanced with compensation for chance in the cluster as a whole.

6. CREATIVITY VS. COLLECTION

Collection: Cross-industry integration

The basic value of feature films lie in the property rights to them, and the collection of the payment for using such rights has always been a part activity in film distribution. However, such rights, and collection on the basis of them, are becoming an increasingly complex and much growing business in itself (for discussions, see Caves, 2000, and Andersen et al, 2007). Whereas for the first century of the film industry, copyrights—the use of rights to copies of the feature film—were central to earnings, a range of auxiliary revenue streams is now arising from further rights. The rights to parts of the feature film product are now also sold and re-sold. A classic example is soundtracks, but to an increasing extent, other parts of successful mass-market films, such as the scripts (and re-make rights), characters, and art design, are also sold

Pirates of the Caribbean 2 cost an estimated 225 million USD and collected over a billion USD worldwide (IMDB.com).
separately. This has created specialized firms in the guise of publishing houses, which typically administer, sell, and collect fees based on rights.

There are notable scale economies (diminishing marginal costs) in trading with and collecting fees from rights, and quite similarly to marketing and distribution activities, these scale advantages grow with market size. There are also synergies of selling use rights in bundles, and of targeting multiple outlets with bundles of rights. For instance, the rights to the storyline and character of Spiderman can be sold to TV production companies wanting to produce a show based on the feature film, toy and (computer) game producers, book publishers, and so on. Consequently, publishing houses are often big, they often administer rights not just in films, but also in music, plays, books, and more, and they have often grown to spanning globally.

Not surprisingly, the integrated media corporations in Hollywood and other large film clusters are also integrating into publishing. As the media conglomerates focus more and more on how they can collect from existing successful films (such as sequels and flagpole productions), they also focus upon the efficient administration of property rights to these films, creating and capturing as many auxiliary revenue streams as possible. Investing in the media industries where synergies of rights are most profound, US, UK, German, French and Japanese media conglomerates are now turning into multi-media conglomerates, integrating the production, marketing, distribution (and to some extent also exhibition) of films, TV, music, computer games, book publishing, and more (Litman, 1993). The “return of the studios” (Schatz, 1997) is in reality the rise of a new breed of global multi-media conglomerates, organized around rights and collection.

This increasing focus upon collection in the mass-market segments of Hollywood and other of the big commercial clusters complements their increased focus upon sequels, flagpole productions, and brand value. As mentioned above, this also represents a shift in the balance away from creativity, since the result is fewer mass-market films with less variety, as well as higher entry barriers for niche films to marketing and distribution.

7. SUMMARY AND CONCLUSION

The sections above were based on a novel combination of literatures, many of which are rarely applied to the study of the film industry. This analytical framework allowed the paper to sketch out the main drivers of organization in the film industry. The basic argument is that different clusters’ different
economic performance in the film industry is related to how these clusters organize as means of balancing concerns for creativity, cost, chance, and collection. As far space has allowed, the sections have also exemplified how different clusters balance these concerns:

- The concern for creativity — consumer demand for differentiation of content (aesthetics and narrative) — drives project organization. Arguably, this type of organization is ubiquitous in all film clusters.

- The concern for creativity — variety of inputs — drives disintegration of production activities and use of shifting and varied freelancers and firms. Whereas all clusters have functionally disintegrated production activities, the major production companies in some of the biggest clusters maintain a relatively higher level of control over production than many other clusters, owning or writing multi-film contracts with suppliers.

- The concern for lowering transaction costs drives the emergence of social networks among producers, directors, and creatives in film project ecologies. But whereas the various filmmaking segments in some clusters are well coupled internally in small worlds, others are more colluded, to some extent hampering creativity.

- The concern for lowering labor costs drives outsourcing from some clusters in high-wage countries to new peripheral clusters, but this impacts creativity little.

- The concern for compensating for chance in demand drives the increasing use of stars in most clusters, but as this may strengthen small world network structures, this has not per se an adverse effect on creativity.

- The concern for compensating for chance drives the increasing number of sequels in most clusters with mass-market segments, and this leads to network collusion, impacting adversely upon creativity.

- The concern for compensating for chance drives horizontal and vertical integration of marketing in Hollywood, and until recently, this has not hugely counteracted creativity.

- The concern for compensating for chance drives horizontal and vertical integration of distribution in Hollywood, and until recently, this has not had any major adverse effect on creativity either.

- The concern for compensating for chance drives the increasing number of flagpole productions in some clusters with mass-market
segments and hence increased horizontal integration of production, compromising creativity to some extent.

- The concern for collection of auxiliary revenues from multiple rights in different industries has created cross-industry integration and multi-media conglomerations in some of the world’s biggest clusters, with potential negative impacts on creativity.

While film as a cultural endeavor is recognized as a global phenomenon, many film scholars have equated film as an industry with Hollywood. However, there is clearly not just a Hollywood industrial model of commercial filmmaking, there are other models. Even if all commercial filmmaking models balance creativity, cost, and collection issues, they do so in different ways. We have briefly exemplified how clusters in for example, Bollywood; Hollywood; Kyoto/Tokyo; Paris; London; Rome, and Copenhagen have developed differently; even if the drivers of organization are the same, chance and local historical events have set these clusters on different paths, and future comparative work should take on the challenge of systematically comparing them.

The analysis presented in this paper is, hopefully, a useful tool for such cross-cluster comparisons in the film industry. In its first sections, the paper argued that in general, focusing upon organization is a fruitful way of analyzing creativity and its context. The analysis of the film industry presented in the paper provided examples of how organization, the historical development of such organization, and ultimately creativity, can be studied. Hence, the paper can be seen as a step towards developing a broader analytical framework, giving hints as to how studies of creativity in the different industries in the cultural economy can be conducted in the future.

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